By Representatives Carns and DeMarco

RFD: Ways and Means Education

First Read: 23-APR-13
ENROLLED, An Act,

To amend Sections 4, 5, 8, and 9 of the Alabama Accountability Act of 2013, Act 2013-64, 2013 Regular Session (Acts 2013); to revise definitions; to further limit what may be contained in a school flexibility contract; to provide for the calculation of tax credits for parents of students enrolled in or assigned to attend a failing school; to provide for the retention of certain funds by a failing school; to provide for treatment of students with disabilities; to provide no public or nonpublic school would be required to enroll a student; to prohibit discrimination; to revise the tax credit for corporate donors to scholarship programs; to provide for retroactive effect; and to further provide for the manner of payment of scholarships.

BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:

Section 1. Sections 4, 5, 8, and 9 of the Alabama Accountability Act of 2013, Act 2013-64, 2013 Regular Session (Acts 2013), are amended to read as follows:

"Section 4. For the purposes of this act, the following terms shall have the following meanings:

(1) EDUCATIONAL SCHOLARSHIPS. Grants made by a scholarship granting organization to any qualifying school to cover all or part of the tuition and mandatory fees charged by
(2) ELIGIBLE STUDENT. A student who satisfies all of the following:

"a. Is a member of a household whose total annual income the year before he or she receives an educational scholarship under this program does not exceed an amount equal to 150 percent of the median household income. Once a student receives an educational scholarship under this program, the student shall remain eligible regardless of household income until the student graduates high school or reaches 19 years of age.

"b. Was eligible to attend a public school in the preceding semester or is starting school in Alabama for the first time.

"c. Resides in Alabama while receiving an educational scholarship.

(3) FAILING SCHOOL. A public K-12 school (i) that is labeled as persistently low-performing by the State Department of Education, in the then most recent United States Department of Education School Improvement Grant application; (ii) that is designated as a failing school by the State Superintendent of Education; or (iii) that does not exclusively serve a special population of students and, until June 1, 2017, it has been listed three or more times during
the then-most recent six years in the lowest ten six percent
of public K-12 schools on the state standardized assessment in
reading and math or, on or after June 1, 2017, that has
during the then-most recent three years, earned at least one a
grade of "F" or, during the then-most recent four years,
earned at least three consecutive grades of "D" on the school
grading system developed pursuant to Section 16-6C-2, Code of
Alabama 1975, or that is designated a failing school by the
State Superintendent of Education. In the event sufficient
rules required to implement the grading system provided for by
Section 16-6C-2, Code of Alabama 1975, have not been
implemented pursuant to the Alabama Administrative Procedure
Act in time to provide a sufficient record to implement this
subdivision by June 1, 2017, then a failing school shall be a
school that has been listed in the lowest 10 percent of public
K-12 schools in the state standardized assessment in reading
and math.

"(4) FLEXIBILITY CONTRACT. A school flexibility
contract between the local school system and the State Board
of Education wherein a local school system may apply for
programmatic flexibility or budgetary flexibility, or both,
from state laws, regulations, and policies, including
regulations and policies promulgated by the State Board of
Education and the State Department of Education.
(5) INNOVATION PLAN. The request of a local school system for flexibility and plan for annual accountability measures and five-year targets for all participating schools within the school system.

(6) LOCAL BOARD OF EDUCATION. A city or county board of education that exercises management and control of a local school system pursuant to state law.

(7) LOCAL SCHOOL SYSTEM. A public agency that establishes and supervises one or more public schools within its geographical limits pursuant to state law.

(8) LOW-INCOME ELIGIBLE STUDENT. A student of a family with income equal to or less than two times the federal poverty level.

(9) NONPUBLIC SCHOOL. Any nonpublic or private school, including parochial schools, not under the jurisdiction of the State Superintendent of Education and the State Board of Education, providing educational services to children. A nonpublic school is accredited by a state recognized accrediting agency that provides education to elementary or secondary, or both, students and has notified the State Department of Revenue of its intention to participate in the scholarship program and comply with the requirements of the scholarship program. A nonpublic school does not include home schooling.
"(10) PARENT. The parent or legal guardian of a student, with authority to act on behalf of the student, who claims the student as a dependent on his or her federal Alabama state income tax return.

"(11) QUALIFYING SCHOOL. Either a public school outside of the resident school district that is not considered failing under either state or federal standards or any nonpublic school as defined in this act or that satisfies the compulsory attendance requirements provided in Section 16-28-7, Code of Alabama 1975. A qualified nonpublic school shall be accredited by one of the six regional accrediting agencies or, if not so accredited, shall satisfy that satisfies all of the following conditions:

"a. Be Has been in existence for at least three years.

"b. Have Has daily attendance of at least 85 percent over a two-year period.

"c. Have Has a minimum 180-day school year, or its hourly equivalent.

"d. Have Has a day length of at least six and one-half hours.

"e. Require Requires all students to take the Stanford Achievement Test, or its equivalent.

"f. Require Requires all candidates for graduation to take the American College Test before graduation.
"g. Requires students in high school in
grades nine through 12 to earn a minimum of 24 Carnegie
credits before graduating, including 16 credits in core
subjects and additional requirements in health and physical
education, fine arts, computer studies, and foreign language.

"h. Does not subject special education students
to the same testing or curricular requirements as regular
education students if it is not required in the individual
plan for the student.

"i. Maintains a current website that
describes the school and the instructional program of the
school.

"j. Annually affirms on forms prescribed by
the scholarship granting organization and the department its
status financially and academically and provide other relative
information as required by the scholarship granting
organization or as otherwise required in this act.

"(12) SCHOLARSHIP GRANTING ORGANIZATION. An
organization that provides or is approved to provide
educational scholarships to students attending qualifying
schools of their parents' choice.

"(13) SCHOOL ADMINISTRATOR. A local superintendent
of education or local school principal, unless otherwise
specified:
"Section 5. (a) Pursuant to this act, to be considered as an innovative school system, a local school system shall successfully comply with the requirements and procedures set forth by the State Department of Education regarding school flexibility contracts, which include, but are not limited to:

"(1) Submission to the State Department of Education of a letter of intent to pursue a school flexibility contract.

"(2) Submission to the State Department of Education of a resolution adopted by the local board of education supporting the intent of the local school system to pursue a school flexibility contract.

"(3) Submission to the State Department of Education of a document of assurance stating that the local board of education shall provide consistency in leadership and a commitment to state standards, assessments, and academic rigor.

"(4) Submission to the State Board of Education of a resolution adopted by the local board of education supporting the flexibility contract proposal and the anticipated timeline of the local school system.

"(b) Pursuant to State Board of Education rules, each local school system shall provide an opportunity for full discussion and public input, including a public hearing,
before submitting a school flexibility contract proposal to
the State Board of Education.

"(c) A local school system shall ensure that its
school flexibility contract proposal and innovation plan is
easily accessible to the general public on the website of the
local school system.

"(d) No school flexibility contract proposal or
innovation plan shall be used to allow the collection or
dissemination of data in a manner that violates the privacy
rights of any student or employee.

"Section 8. (a) To provide educational flexibility
and state accountability for students in failing schools:

"(1) For tax years beginning on and after January 1,
2013, an Alabama income tax credit is made available to the
parent of a student enrolled in or assigned to attend a
failing school to help offset the cost of transferring the
student to a nonfailing public school or nonpublic school of
the parent's choice. The income tax credit shall be an amount
equal to 80 percent of the average annual state cost of
attendance for a public K-12 student during the applicable tax
year or the actual cost of attending a nonfailing public
school or nonpublic school, whichever is less. The actual cost
of attending a nonfailing public school or nonpublic school
shall be calculated by adding together any tuition amounts or
mandatory fees charged by the school to the student as a
condition of enrolling or of maintaining enrollment in the
school. The average annual state cost of attendance for a
public K-12 student shall be calculated by dividing the state
funds appropriated to the Foundation Program pursuant to
Section 16-13-231(b)(2) by the total statewide number of
pupils in average daily membership during the first 20
scholastic days following Labor Day of the preceding school
year. For each student who was enrolled in and attended a
failing school the previous semester whose parent receives an
income tax credit under this section, an amount equal to 20
percent of the average annual state cost of attendance for a
public K-12 student during the applicable tax year shall be
allocated, for as long as the parent receives the tax credit,
to the failing school from which the student transferred if
the student transfers to and remains enrolled in a nonpublic
school. No such allocation shall be made in the event the
student transfers to or enrolls in a nonfailing public school.
The Department of Education shall determine the best method of
ensuring that the foregoing allocation provisions are properly
implemented. A parent is allowed a credit against income tax
for each taxable year under the terms established in this
section. If income taxes owed by the such a parent are less
than the total credit allowed under this subsection, the
taxpayer shall be entitled to a refund or rebate, as the case
may be, equal to the balance of the unused credit with respect
to that taxable year.

"(2) Any income tax credit due a parent under this
section shall be granted or issued to the parent only upon his
or her making application therefor, at such time and in such
manner as may be prescribed from time to time by the
Department of Revenue. The application process shall include,
but not be limited to, certification by the parent that the
student was enrolled in or was assigned to attend a failing
school, certification by the parent that the student was
subsequently transferred to, and was enrolled and attended, a
nonfailing public school or nonpublic school of the parent's
choice, and proof, satisfactory to the Department of Revenue,
of the actual cost of attendance for the student at the
nonfailing public school or nonpublic school. For purposes of
the tax credit authorized by this section, costs of attendance
does not include any such costs incurred for an academic year
prior to the 2013-2014 academic year. The Department of
Revenue shall also prescribe the various methods by which
income tax credits are to be issued to taxpayers. Income tax
credits authorized by this section shall be paid out of sales
tax collections made to the Education Trust Fund, and set
aside by the Comptroller in the Failing School Schools Income
Tax Credit Account created in subsection (c), in the same
manner as refunds of income tax otherwise provided by law, and
there is hereby appropriated therefrom, for such purpose, so much as may be necessary to annually pay the income tax credits provided by this section.

"(3) An application for an income tax credit authorized by this section shall be filed with the Department of Revenue within the time prescribed for filing petitions for refund under Section 40-2A-7, Code of Alabama 1975.

"(4) The Department of Revenue shall promulgate reasonable rules to effectuate the intent of this section subsection.

"(b)(1) The parent of a public school student may request and receive an income tax credit pursuant to this section to reimburse the parent for costs associated with transferring the student from a failing school to a nonfailing public school or nonpublic school of the parent's choice, in any of the following circumstances:

"a. By assigned school attendance area, if the student spent the prior school year in attendance at a failing school and the attendance of the student occurred during a school year in which the designation was in effect.

"b. The student was in attendance elsewhere in the Alabama public school system and was assigned to a failing school for the next school year.

"c. The student was notified that he or she was assigned to a failing school for the next school year.
"(2) This section does not apply to a student who is enrolled in the Department of Youth Services School District.

"(3) For the purposes of continuity of educational choice, the tax credit shall be available to parents for those grade levels of the failing school from which the student transferred. The parent of a student who transfers from a failing school may receive income tax credits for those grade levels enrolled in and attended in the nonfailing public school or nonpublic school of the parent's choice transferred to that were included in the failing school from which the student transferred, whether or not the failing school becomes a nonfailing school during those years. The parent of such a student shall no longer be eligible for the income tax credit return to his or her original local school system of attendance when he or she after the student completes the highest grade level in which he or she would otherwise have been enrolled at of the failing school transferred from in the nonfailing public school or nonpublic school of the parent's choice. Notwithstanding the foregoing, as long as the student remains enrolled in or assigned to attend a failing school if the public school the student returns to is a failing school, the parent may again transfer the student to a nonfailing public school or nonpublic school of the parent's choice and request and receive an income tax credit as provided in this section.
"(4) A local school system, for each student enrolled in or assigned to a failing school, shall do all of the following:

"a. Timely notify the parent of the student of all options available under this section as soon as the school of attendance is designated as a failing school.

"b. Offer the parent of the student an opportunity to enroll the student in another public school within the local school system that is not a failing school or a failing school to which the student has been assigned.

"(5) The parent of a student enrolled in or assigned to a school that has been designated as a failing school, as an alternative to paragraph b. of subdivision (4), may choose to enroll the student in and transport the student to a who decides to transfer the student to a nonfailing public school, shall first attempt to enroll the student in a nonfailing public school within the same local system in which the student is already enrolled or assigned to attend before attempting to enroll the student in a nonfailing public school that has available space in any other local school system in the state, and that A local school system is willing to may accept the student on whatever terms and conditions the system establishes and report the student for purposes of the local school system's funding pursuant to the Foundation Program.
"(6) For students in the local school system who are participating in the tax credit program, the local school system shall provide locations and times to take all statewide assessments required by law.

"(7) Students with disabilities who are eligible to receive services from the local school system under federal or state law, and who participate in the tax credit program, remain eligible to receive services from the local school system as provided by federal or state law.

"(8) If a parent requests that the student be enrolled in a nonfailing public school within the same local school system, and that system provides transportation services for other enrolled students, transportation costs to the nonfailing public school shall be the responsibility of the local school system. Local school systems may negotiate transportation options with a parent to minimize system costs. If a parent enrolls a student in a nonpublic school or in a nonfailing public school within another local school system, regardless of whether that system provides transportation services for other enrolled students, transportation of the student shall be the responsibility of the parent.

"(9) The State Department of Education shall promulgate reasonable rules to effectuate the intent of this subsection. Rules shall include penalties for noncompliance.
"(c) There is created within the Education Trust Fund a separate account named the Failing Schools Income Tax Credit Account. The Commissioner of Revenue shall annually certify to the Comptroller the amount of income tax credits due to parents under this section and the Comptroller shall transfer into the Failing Schools Income Tax Credit Account only the amount from sales tax revenues within the Education Trust Fund that is sufficient for the Department of Revenue to use to cover the income tax credits for the applicable tax year. The Commissioner of Revenue shall annually distribute the funds in the Failing Schools Income Tax Credit Account to parents pursuant to this section.

"(d) (1) Nothing in this section or act shall be construed to force any public school, school system, or school district or any nonpublic school, school system, or school district to enroll any student.

"(2) A public school, school system, or school district or any nonpublic school, school system, or school district may develop the terms and conditions under which it will allow a student whose parent receives an income tax credit pursuant to this section to be enrolled, but such terms and conditions may not discriminate on the basis of the race, gender, religion, color, disability status, or ethnicity of the student or of the student's parent.
"(3) Nothing in this section shall be construed to authorize the violation of or supersede the authority of any court ruling that applies to the public school, school system, or school district, specifically any federal court order related to the desegregation of the local school system's student population.

"Section 9. (a)(1) A taxpayer who files a state income tax return and is not a dependent of another taxpayer may claim a credit for a contribution made to a scholarship granting organization.

"(2) The tax credit may be claimed by an individual taxpayer or a married couple filing jointly in an amount equal to the total contributions made to a scholarship granting organization for educational scholarships during the taxable year for which the credit is claimed up to 50 percent of the tax liability of the taxpayer, not to exceed seven thousand five hundred dollars ($7,500) per taxpayer or married couple filing jointly.

"(3) The tax credit may be claimed by a corporate taxpayer in an amount equal to 50 percent of the total contributions made to a scholarship granting organization for educational scholarships during the taxable year for which the credit is claimed up to 50 percent of the tax liability of the taxpayer. The cumulative amount of tax credits issued pursuant to subdivision (2) and this subdivision shall not exceed
twenty-five million dollars ($25,000,000) annually. The
department of Revenue shall develop a procedure to ensure that
this cap is not exceeded and shall also prescribe the various
methods by which these credits are to be issued.

"(4) A corporate taxpayer, an individual taxpayer,
or a married couple filing jointly may carry forward a tax
credit under the tax credit scholarship program for three
years.

"(b)(1) Administrative accountability standards. All
scholarship granting organizations shall do all of the
following:

"a. Notify the Department of Revenue of their intent
to provide educational scholarships.

"b. Demonstrate to the Department of Revenue that
they have been granted exemption from the federal income tax
as an organization described in Section 501(c)(3) of the
Internal Revenue Code.

"c. Distribute periodic educational scholarship
payments as checks made out and mailed to the school where the
student is enrolled.

"d. Provide a Department of Revenue approved receipt
to taxpayers for contributions made to the scholarship
granting organization.

"e. Ensure that at least 95 percent of their revenue
from donations is spent on educational scholarships, and that
all revenue from interest or investments is spent on educational scholarships.

"f. Spend each year a portion of their expenditures on educational scholarships for low-income eligible students equal to the percentage of low-income eligible students in the county where the scholarship granting organization expends the majority of its educational scholarships.

"g. Ensure that at least 75 percent of first-time recipients of educational scholarships were not continuously enrolled in a private school during the previous year.

"h. Cooperate with the Department of Revenue to conduct criminal background checks on all of their employees and board members and exclude from employment or governance any individual who may reasonably pose a risk to the appropriate use of contributed funds.

"i. Ensure that educational scholarships are portable during the school year and can be used at any qualifying school that accepts the eligible student according to the wishes of the parent. If a student transfers to another qualifying school during a school year, the educational scholarship amount may be prorated.

"j. Publicly report to the Department of Revenue by June 1 of each year all of the following information prepared by a certified public accountant regarding their grants in the previous calendar year:
"1. The name and address of the scholarship granting organization.

"2. The total number and total dollar amount of contributions received during the previous calendar year.

"3. The total number and total dollar amount of educational scholarships awarded during the previous calendar year, the total number and total dollar amount of educational scholarships awarded during the previous year for students qualifying for the federal free and reduced-price lunch program, and the percentage of first-time recipients of educational scholarships who were enrolled in a public school during the previous year.

"k. Ensure educational scholarships are not provided for students to attend a school with paid staff or board members, or relatives thereof, in common with the scholarship granting organization.

"l. Ensure that scholarships are provided in a manner that does not discriminate based on the gender, race, or disability status of the scholarship applicant or his or her parent.

"m. Ensure that educational scholarships are provided only to students who would otherwise attend a failing school so that the student can attend a nonpublic school or a nonfailing public school. Provided, however, that any scholarship funds unaccounted for on September 15th of each
year may be made available to low-income eligible students to
defray the costs of attending a qualifying school, whether or
not the student is assigned to a failing school.

"n. Ensure that no donations are directly made to
benefit specifically designated scholarship recipients.

"(2) Financial accountability standards.

"a. All scholarship granting organizations shall
demonstrate their financial accountability by doing all of the
following:

"1. Annually submitting to the Department of Revenue
a financial information report for the scholarship granting
organization that complies with uniform financial accounting
standards established by the Department of Revenue and
conducted by a certified public accountant.

"2. Having the auditor certify that the report is
free of material misstatements.

"b. All participating nonpublic schools shall
demonstrate financial viability, if they are to receive
donations of fifty thousand dollars ($50,000) or more during
the school year, by doing either of the following:

"1. Filing with the scholarship granting
organization before the start of the school year a surety bond
payable to the scholarship granting organization in an amount
equal to the aggregate amount of contributions expected to be
received during the school year.
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"2. Filing with the scholarship granting organization before the start of the school year financial information that demonstrates the financial viability of the participating nonpublic school.

"(c)(1) Each scholarship granting organization shall collect written verification from participating nonpublic schools that accept its educational scholarship students that those schools do all of the following:

"a. Comply with all health and safety laws or codes that otherwise apply to nonpublic schools.

"b. Hold a valid occupancy permit if required by the municipality.


"d. Conduct criminal background checks on employees and then do all of the following:

"1. Exclude from employment any person not permitted by state law to work in a public school.

"2. Exclude from employment any person who may reasonably pose a threat to the safety of students.

"(2) Academic accountability standards. There shall be sufficient information about the academic impact educational scholarship tax credits have on participating students in order to allow parents and taxpayers to measure
the achievements of the tax credit scholarship program, and therefore:

"a. Each scholarship granting organization shall ensure that participating schools that accept its educational scholarship shall do all of the following:

"1. Annually administer either the state achievement tests or nationally recognized norm-referenced tests that measure learning gains in math and language arts to all participating students in grades that require testing under the accountability testing laws of the state for public schools.

"2. Allow costs of the testing requirements to be covered by the educational scholarships distributed by the scholarship granting organizations.

"3. Provide the parents of each student who was tested with a copy of the results of the tests on an annual basis, beginning with the first year of testing.

"4. Provide the test results to the Department of Revenue or an organization chosen by the state on an annual basis, beginning with the first year of testing.

"5. Report student information that allows the state to aggregate data by grade level, gender, family income level, and race.

"6. Provide graduation rates of those students benefitting from education scholarships to the Department of
Revenue or an organization chosen by the state in a manner consistent with nationally recognized standards.

"b. The Department of Revenue or an organization chosen by the Department of Revenue shall do all of the following:

"1. Ensure compliance with all student privacy laws.
"2. Collect all test results.
"3. Provide the test results and associated learning gains to the public via a state website after the third year of test and test-related data collection. The findings shall be aggregated by the grade level, gender, family income level, number of years of participation in the tax credit scholarship program, and race of the student.

"(d)(1) The Department of Revenue shall adopt rules and procedures consistent with this section as necessary to implement the tax credit scholarship program.

"(2) The Department of Revenue shall provide a standardized format for a receipt to be issued by a scholarship granting organization to a taxpayer to indicate the value of a contribution received. The Department of Revenue shall require a taxpayer to provide a copy of the receipt when claiming the tax credit pursuant to this section.

"(3) The Department of Revenue shall provide a standardized format for a scholarship granting organization to
report the information required in paragraph j. of subdivision (1) of subsection (b).

"(4) The Department of Revenue may conduct either a financial review or audit of a scholarship granting organization if possessing evidence of fraud.

"(5) The Department of Revenue may bar a scholarship granting organization from participating in the tax credit scholarship program if the Department of Revenue establishes that the scholarship granting organization has intentionally and substantially failed to comply with the requirements in subsection (b) or subsection (c).

"(6) If the Department of Revenue decides to bar a scholarship granting organization from the tax credit scholarship program, the Department of Revenue shall notify affected educational scholarship students and their parents of the decision as quickly as possible.

"(7) The Department of Revenue shall publish and routinely update, on the website of the department, a list of scholarship granting organizations in the state, by county.

"(e)(1) All schools participating in the tax credit scholarship program shall be required to operate in Alabama.

"(2) All schools participating in the tax credit scholarship program shall comply with all state laws that apply to public schools regarding criminal background checks.
for employees and exclude from employment any person not permitted by state law to work in a public school.

"(f) The tax credit provided in this section may be first claimed for the 2013 tax year but may not be claimed for any tax year prior to the 2013 tax year.

"(g) (1) Nothing in this section shall be construed to force any public school, school system, or school district or any nonpublic school, school system, or school district to enroll any student.

"(2) A public school, school system, or school district or any nonpublic school, school system, or school district may develop the terms and conditions under which it will allow a student who receives a scholarship from a scholarship granting organization pursuant to this section to be enrolled, but such terms and conditions may not discriminate on the basis of the race, gender, religion, color, disability status, or ethnicity of the student or of the student's parent.

"(3) Nothing in this section shall be construed to authorize the violation of or supersede the authority of any court ruling that applies to the public school, school system, or school district, specifically any federal court order related to the desegregation of the local school system's student population."
Section 2. The provisions of this act are retroactive to March 14, 2013.

Section 3. Nothing in this act shall affect or change the athletic eligibility rules of student athletes governed by the Alabama High School Athletic Association or similar association.

Section 4. This act shall become effective immediately following its passage and approval by the Governor, or its otherwise becoming law.
Speaker of the House of Representatives

Kay Ivey

President and Presiding Officer of the Senate

House of Representatives

I hereby certify that the within Act originated in and was passed by the House 30-APR-13.

Jeff Woodard
Clerk

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Alabama Secretary Of State
Act Num....: 2013-265
Bill Num...: H-658
Recev'd 05/20/13 09:15pmSLF
This Bill was referred to the Standing Committee of the Senate on Education and was acted upon by such Committee in session and is by order of the Committee returned therefrom with a favorable report w/amd(s) w/sub w/eng sub by a vote of yeas 5 nays 3 abstain this 7th day of May 2013.

I hereby certify that the Resolution as required in Section C of Act No. 81-889 was adopted and is attached to the Bill, HB 58.

YEAS 21 NAYS 0

PATRICK HARRIS, Secretary

I hereby certify that the Resolution as required in Section C of Act No. 81-889 was adopted and is attached to the Bill, HB 58.

YEAS 63 NAYS 38

JEFF WOODARD, Clerk

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YEAS 21 NAYS 1

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YEAS 20 NAYS

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PATRICK HARRIS, Secretary

I hereby certify that the Resolution as required in Section C of Act No. 81-889 was adopted and is attached to the Bill, HB 58.

YEAS 63 NAYS 38

JEFF WOODARD, Clerk

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